

## Non-Substantial Amendment 21

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Previous Page #	New Page #	Section	Change/Addition/Deletion
85	N/A	IV. Projects and Activities	Updated Housing Repair and Replacement Program budget in the budget table from \$533,522,115.53 to \$535,365,006.53 to reflect the reallocation of \$1,842,891 from the Workforce Recovery Training Program to HRRP.
86	N/A	IV. Projects and Activities	Updated the Workforce Recovery Training Program budget in the budget table from \$14,450,656 to \$12,607,765 to reflect the reallocation of \$1,842,891 to the Housing Repair and Replacement Program.
87	N/A	IV. Projects and Activities	Updated the Amended Program Budget table to reflect the reallocation of \$1,842,891 from the Workforce Recovery Training Program to the Housing Repair and Replacement Program.
N/A	89	IV. Projects and Activities	Added justification language for the reallocation of \$1,842,891 from the Workforce Recovery Training Program to the Housing Repair and Replacement Program.
97	N/A	IV. Projects and Activities	Updated Housing Repair and Replacement Program "Allocation for Activity" from \$533,522,115.53 to \$535,365,006.53 to reflect the reallocation of \$1,842,891 from the Workforce Recovery Training Program.
109	N/A	IV. Projects and Activities	Updated the Workforce Recovery Training Program "Allocation for Activity" from \$14,450,656 to \$12,607,765 to reflect the reallocation of \$1,842,891 to the Housing Repair and Replacement Program.

that at least 70 percent of the entire CDBG Disaster Recovery grant award will be used for activities that benefit low- and moderate-income persons.

## 2. Program Budget

DEO is the lead agency and responsible entity for administering \$812,235,745 in Community Development Block Grant Disaster Recovery (CDBG-DR) funds allocated to the state for recovery. In accordance with the Federal Register, DEO’s aggregate total for indirect costs, administrative and technical assistance expenditures will not exceed 5 percent of the total grant (\$40,611,787.25) plus program income. DEO will limit spending to a maximum of 20 percent of its total grant amount on a combination of planning, indirect and program administration costs. DEO’s total budget for administration costs is \$38,679,900 and \$500,000 for planning costs. Planning costs subject to the 15 percent cap are those defined in 42 U.S.C. 5305(a)(12). State and local administration costs are capped at 5 percent in aggregate by federal regulations. The state will provide additional guidance to subrecipients regarding the amount of administrative funds available to them. Eligible project delivery costs are presumed included as a portion of the overall CDBG-DR grant funding allocation provided to each subrecipient. Subrecipients will be responsible for properly tracking and monitoring these expenses that may not be included as part of the overall grant award to each individual project or individual applicant as applicable.

The program budget outlined is as follows:

Program Budget									
Program	Total Budget	MID Budget Breakdown		Min Set-Aside for Keys	Min Set-Aside for New MIDs	Estimated LMI Benefit	Maximum Award	Average award per unit	Estimated # of Units**
		80%	20%						
<b>HOUSING Budget</b>									
Housing Repair Program	\$535,365,006.53	\$428,292,005.22	\$107,073,001.31	\$50,000,000	\$51,856,347	90%	\$350,000 \$650,000 in Monroe County	\$45,000	5,100
Workforce Affordable Rental New Construction Program: Leveraging Other Sources of Financing	\$120,000,000	\$96,000,000	\$24,000,000	\$35,000,000	N/A	100%	\$12,000,000	\$60,000	1,670
Workforce Affordable Rental New Construction Program: Small Rental Developments	\$20,000,000	\$16,000,000	\$4,000,000	\$0	N/A	100%	\$7,000,000	\$125,000	160
Voluntary Home Buyout Program	\$28,626,309.33	\$22,901,047.46	\$5,725,261.87	\$10,000,000	N/A	50%	\$5,000,000	\$225,000	300

ECONOMIC REVITALIZATION Budget									
Workforce Recovery Training	\$12,607,765	\$10,086,212	\$2,521,553	N/A	N/A	100%	N/A	N/A	N/A
INFRASTRUCTURE Budget									
Infrastructure Repair Program Competitive Application Cycle	\$56,456,764.14	\$45,165,411.31	\$11,291,352.83	N/A	*these are included in the 80%	25 %	N/A	N/A	N/A
STATE AND LOCAL ADMINISTRATION									
Administration (5%)	\$38,679,900	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Planning	\$500,000	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<b>TOTAL</b>	\$812,235,745	\$649,788,596	\$162,447,149	\$95,000,000	\$51,856,347				

Eighty percent of each program allocation listed above will be spent within HUD-identified most-impacted and distressed communities. Funding included as a minimum set-aside for Monroe County is a subset of the 80 percent that will be spent in most-impacted and distressed communities. The remaining 20 percent will be spent in state-identified most-impacted and distressed communities, which are listed in the table above.

\*The estimated number of units is calculated based upon the assumption that the award amount per unit will vary from the average estimated award to a maximum estimated award of \$350,000. The estimated number of units have been rounded in this project budget to allow for flexibility and any imprecision in our estimates. Once DEO receives more accurate data, the program budget will be updated to accurately reflect the true cost and units. These adjustments will be included in future action plan amendments. The unmet needs assessment demonstrated that the majority of unmet needs were housing related. Therefore, the largest allocation of funding will address the remaining unmet housing needs.

The program descriptions below will provide further detail on how each program will distribute funding and meet HUD National Objectives. DEO will implement program management, monitoring, and oversight standards necessary to ensure compliance with state and federal requirements.

Program Activity	November 4, 2019 Program Budget	March 6, 2020 Amended Program Budget	June 5, 2020 Amended Program Budget	October 23, 2020 Amended Program Budget	August 5, 2021 Amended Program Budget	June 21, 2022 Amended Program Budget	February 20, 2023 Amended Program Budget	Amount Adjusted
Housing Repair and Replacement Program	\$ 346,186,147	\$ 346,186,147	\$ 346,186,147	\$ 346,186,147	\$516,832,357.53	\$533,522,115.53	\$535,365,006.53	+\$1,842,891
Workforce Affordable Rental New Construction Program: Leveraging Other Sources of Financing	\$ 100,000,000	\$ 100,000,000	\$ 120,000,000	\$ 120,000,000	\$ 120,000,000	\$ 120,000,000	\$ 120,000,000	-
Workforce Affordable Rental New Construction Program: Small Rental Developments	\$ 20,000,000	\$ 20,000,000	\$ 20,000,000	\$ 20,000,000	\$ 20,000,000	\$ 20,000,000	\$ 20,000,000	-
Land Acquisition for Affordable Workforce Housing	\$ 20,000,000	\$ 20,000,000	-	-	-	-	-	-
Voluntary Home Buyout Program	\$ 75,000,000	\$ 44,117,239	\$ 44,117,239	\$ 44,117,239	\$43,663,617.33	\$28,626,309.33	\$28,626,309.33	-
Workforce Recovery Training	\$ 20,000,000	\$ 14,450,656	\$ 14,450,656	\$ 14,450,656	\$ 14,450,656	\$ 14,450,656	\$12,607,765	-\$1,842,891
Business Recovery Grant	\$ 66,000,000	\$ 39,137,963	\$ 40,839,905	-	-	-	-	-
Infrastructure Repair Program	\$ 85,819,653	\$ 149,113,795	\$ 186,049,598 <sup>1</sup>	\$226,889,503	\$56,696,914.14	\$56,456,764.14	\$56,456,764.14	-
Administration (5%)	\$ 38,679,900	\$ 38,679,900	\$ 38,679,900	\$ 38,679,900	\$ 38,679,900	\$ 38,679,900	\$ 38,679,900	-
Planning	\$ 1,912,300	\$ 1,912,300	\$ 1,912,300	\$ 1,912,300	\$ 1,912,300	\$500,000	\$500,000	-
<b>Total</b>	<b>\$ 773,598,000</b>	<b>\$ 773,598,000</b>	<b>\$ 812,235,745</b>	<b>\$ 812,235,745</b>	<b>\$ 812,235,745</b>	<b>\$ 812,235,745</b>	<b>\$ 812,235,745</b>	<b>-</b>

<sup>1</sup> On January 27, 2020, HUD released federal guidance for an additional \$38,637,745 to Florida through CDBG-DR funds to support long-term recovery from Hurricane Irma. Substantial Amendment 9, submitted to reflect the additional allocation to address unmet infrastructure needs, was approved by HUD on June 1, 2020.

\$100,229,945. The Program received 71 applications requesting a total of \$304,168,950 in funding (oversubscription of \$204,168,950) to repair wastewater treatment and potable drinking water facilities, debris removal from canals, and other projects that directly impact housing and residents from the Hurricane Irma impacted communities. The additional \$40.8 million in CDBG-DR funding will allow the Infrastructure Repair Program to fund additional projects to support housing, repair damages and create resiliency throughout the Hurricane Irma impacted areas.

Substantial Amendment 17 to the State of Florida Action Plan for Disaster Recovery—Hurricane Irma, Submitted to HUD on September 8, 2021 re-allocated \$170,192,588.86 from the Infrastructure Repair Program, and \$453,621.67 from the Voluntary Home Buyout Program, totaling \$170,646,210.53, to the Housing Repair and Replacement Program.

Factors such as rising costs of materials and construction due to the industrial impacts of recent national disasters as well as COVID-19 related production issues, have resulted in the original allocation of funding to the HRRP activity being less efficacious than originally anticipated.

In order to mitigate rising costs of construction projects and serve more applicants through the HRRP, DEO moved a large portion of Irma Infrastructure Repair Program projects to DEO's Community Development Block Grant—Mitigation (CDBG-MIT) General Infrastructure Program. Projects identified for the CDBG-MIT General Infrastructure Program Round III were originally evaluated and ranked for the CDBG-DR Irma Infrastructure Repair Program. All projects transferred were competitively selected through the CDBG-DR Irma Infrastructure program process. The threshold requirements include meeting all CDBG-MIT General Infrastructure Program eligibility criteria.

Non-Substantial Amendment 19 to the State of Florida Action Plan for Disaster Recovery—Hurricane Irma, submitted to HUD on July 1, 2022, reallocated a total of \$16,699,608 from the Voluntary Home Buyout (\$15,037,308), Infrastructure (\$250,000), and Planning (\$1,412,300) Budgets to the Housing Repair Program in order to meet the forecasted unmet housing needs identified for the HRRP.

This program budget reallocation will assist with the increased housing program forecast.

**Non-Substantial Amendment 21 to the State of Florida Action Plan for Disaster Recovery, submitted to HUD on February 20, 2023, reallocated \$1,842,891 from the Workforce Recovery Training program to the Housing Repair and Replacement Program in order to address unmet housing needs.**

### 3. Basis for Allocations

In consideration of the unmet needs assessment and HUD requirements and in order to prioritize limited funding in areas with highest damage, DEO disaster recovery program assistance outlined in this Action Plan will be limited to homeowners, small rental property owners, Public Housing Authorities and local governments within counties (and cities within those counties) that received FEMA Individual Assistance (IA) declarations in addition to their Public Assistance (PA) declaration. Program thresholds outlined in Section 16 state that projects or programs must primarily support LMI housing.

assistance amount will then be applied. Funds qualified as DOB may be required in support of the overall construction assistance provided. Awards may include expenses for additional related costs such as green building and mitigations requirements, elevation, insurance, ADA modifications, repair or replacement of water, sewer and utility connection needs.

Cost effective energy measures and improvements that meet local zoning and code, Decent Safe and Sanitary (DSS) or required Housing Quality Standards (HQS), especially those improvements which add enhanced resilience, such as elevation of major electrical components, roof strapping and other items are also eligible. Environmental review and determined required remediation for items such as lead-based paint abatement, asbestos abatement, or other remediation components shall also be eligible.

Elevations will be included for applicants that meet requirements determined by the program, including substantially damaged properties as per locally approved floodplain requirements. Elevation will be evaluated on a case by case basis. Elevations will not be conducted on properties outside of the floodplain, with the possible exception where elevation is required by local ordinance. DEO will follow HUD guidance to ensure all structures, defined at 44 CFR 59.1, designed principally for residential use and located in the 1 percent annual (or 100-year) floodplain, that receive assistance for new construction, repair of substantial damage, or substantial improvement, as defined at 24 CFR 55.2(b)(10), will be elevated with the lowest floor at least two feet above the 1 percent annual floodplain elevation.

If located in a 100-year floodplain, the applicant will be required to maintain flood insurance and notify future owners of flood insurance requirements. Federal law requires people who live in a floodplain to carry flood insurance in perpetuity on that property. The Robert T. Stafford Disaster Relief and Emergency Assistance Act prohibits the receipt of disaster assistance because of lack of required flood insurance; accordingly, whether a property is subject to this requirement will be reviewed during the eligibility phase of the program. If an applicant is eligible for program assistance, a grant agreement, covenant, deed restriction or similar instrument will be required to be placed on the property requiring that flood insurance be maintained on that property in perpetuity. An award may also include assistance to pay for up to the first two years of flood insurance premiums for eligible program applicants. Such parameters to determine eligibility for assistance with flood insurance premiums shall be further defined in the state's policies and procedures.

Based on the current registration pool, DEO anticipates meeting all remaining unmet housing needs through the Housing Repair and Replacement Program.

**Allocation for Activity:** \$535,365,006.53

Keys Set-aside: \$50,000,000

Newly added Most-impacted and distressed communities set-aside: \$51,856,347

**Eligible Applicants:** Homeowners and owners of rental properties, including PHAs, whose primary residence sustained damage from Hurricane Irma and property owners of rental housing.

**Eligibility Criteria:** The state will prioritize homeowner applicants earning less than or equal to 80 percent AMI and rental property owners whose rental property serves LMI individuals. If this need is fulfilled, DEO may address applicants earning greater than 80 percent AMI. Special consideration may be given to the Florida Keys on a case-by-case basis.

Households that make above 120 percent of the Area Median Income (AMI) will not be eligible for the HRRP.

**Maximum Award (per unit):** \$350,000 except for in Monroe County which will have a maximum assistance amount of \$650,000\*

**Responsible Entity for Administering:** Florida Department of Economic Opportunity

labor force to support the increased demands for post-disaster construction, as well as support Floridians looking for new employment in the post-disaster economy.

To ensure that there are resources to support the remaining recovery needs, DEO will implement a workforce recovery training program that may include, but may not be limited to, the areas of:

- Roofing;
- Masonry;
- Carpentry;
- Concrete finishing;
- Plumbing;
- HVAC (heating, ventilation, and air conditioning);
- Electricity;
- Heavy equipment operations;
- Carpet laying;
- Glass / window installation;
- Plastering;
- Welding;
- Customized training; and
- On-the-Job Training (OJT).

DEO will select entities to deliver workforce training services through a competitive application cycle. DEO will seek proposals from eligible Local Workforce Development Boards, educational institutions, and technical centers, who will describe the services they can provide in the impacted communities. **This program is not a direct grant program. No funds will be paid directly to individuals seeking job training.**

The Section 3 program requires that recipients of CDBG-DR funding provide, to the greatest extent possible, training, employment, contracting and other economic opportunities to low- and very low-income persons and to business concerns that provide economic opportunities to low-and very low-income persons. Subrecipients will be required to demonstrate efforts to recruit and target residents receiving public housing assistance and other low-and very-low- income persons.

**Allocation for Activity:** \$12,607,765

**Eligible Subrecipients:** Local Workforce Development Boards, educational institutions, and technical centers

**Maximum Award:** N/A

**Responsible Entity for Administering:** DEO, subrecipients

**Eligibility:** 105(a)(8)

**National Objective:** Low- and moderate-income benefit

### Infrastructure Repair and Mitigation Activities

The State of Florida has made significant investments in mitigation over the past 25 years to ensure that infrastructure is able to withstand the impacts of wind and flood events. Hurricane Irma was a success story for the state in that infrastructure damage assessments were not as high as initially projected due to this major statewide