Florida Community Development Block Grant – Disaster Recovery (CDBG – DR)
Hurricane Irma

February 22, 2018
Orientation Webinar

• This webinar will provide:
  o An overview of the Community Development Block Grant – Disaster Recovery (CDBG-DR) Program.
  o A projected timeline for implementation.
  o Highlights from the federal guidelines.
  o What communities can expect and how to engage in the process.
Current Status

• The U.S. Department of Housing and Urban Development (HUD) announced Florida will receive $616 million in federal funding for long-term recovery from Hurricane Irma.

• The Florida Department of Economic Opportunity (DEO) continues to:
  o Advocate on behalf of the state of Florida to HUD and to Congress.
  o Work closely with our state and federal partners including:
    o Florida Division of Emergency Management (DEM),
    o Federal Emergency Management Agency (FEMA),
    o Housing and Urban Development (HUD), and
    o Florida Housing Finance Corporation (FHFC).
  o Analyze data to project unmet needs in Florida.
  o Evaluate programs that could be created or expanded.
  o Research best practices from other states.
Disaster Recovery Funding Sequence

- State Declares Disaster
- President Declares Disaster
- State & Other Assistance
- FEMA & SBA Assistance
- Congress votes on a funding package
- President Signs into Law
- HUD publishes administrative rules in Federal Register
- CDBG-DR Assistance
CDBG-DR Key Federal Actions To-Date

- **September 2017**: Congress appropriated $7.4 billion for disaster recovery through the CDBG-DR program nationwide.

- **November 2017**: HUD announced Florida will receive approximately $616 million of this original appropriation.

- **February 2018**: HUD released guidelines that must be followed to receive funding.

- **February 2018**: Congress appropriated an additional $28 billion for disaster recovery to the CDBG program nationwide.
  - Florida does not yet know how much of this additional appropriation the state will receive.
HUD released the following breakdown, based on its assessment of unmet needs in Florida.

<table>
<thead>
<tr>
<th>Funding Amount</th>
<th>Eligibility</th>
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<tbody>
<tr>
<td>$492,737,600 (80%)</td>
<td>Minimum that must be spent in HUD-identified “most impacted and distressed” areas:</td>
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<tr>
<td>▪ Brevard County</td>
<td>▪ Miami-Dade County</td>
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<td>▪ Broward County</td>
<td>▪ Monroe County</td>
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<tr>
<td>▪ Collier County</td>
<td>▪ Orange County</td>
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<tr>
<td>▪ Duval County</td>
<td>▪ Polk County</td>
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<tr>
<td>▪ Lee County</td>
<td>▪ Volusia County</td>
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<tr>
<td>▪ 32068 (Clay County)</td>
<td>▪ 32091 (Bradford County)</td>
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<tr>
<td>▪ 32136 (Flagler County)</td>
<td>▪ 34266 (Desoto County)</td>
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<tr>
<td>$123,184,400 (20%)</td>
<td>Can be spent on state-identified “most impacted and distressed” areas that received a presidential disaster for Hurricane Irma. These areas will be identified in the state’s action plan.</td>
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<td>$615,922,000</td>
<td>TOTAL ALLOCATION</td>
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Key Guidelines for CDBG-DR

- Flexible funding to address community needs that remain after other state and federal assistance has been exhausted.

- The state (DEO) is the primary grantee and will prepare the action plan for HUD.

- Both non-entitlement and entitlement communities will be eligible to participate in state programs included in the action plan.

- Funds must primarily consider and address housing unmet needs.

- Funds can also be used to address unmet economic revitalization and infrastructure needs, but in doing so, the state must:
  - Identify how housing needs will be addressed; or
  - How the proposed economic revitalization and infrastructure activities will contribute to long-term recovery and restoration of housing.
Key Guidelines for CDBG-DR

- Funding may be used to match other federal programs, if the project meets the eligibility requirements for CDBG-DR. This can include the FEMA Hazard Mitigation Grant Program and Public Assistance Program, as well as up to $250,000 of a U.S. Army Corps of Engineers project.

- All funded activities must meet one of HUD’s three National Objectives:
  - Benefit persons of low- and moderate-income (LMI)
  - Aid in the prevention or elimination of slums or blight
  - Meet other urgent community development needs because of serious or immediate threat

- 70 percent of the $616 million must benefit LMI persons.
Key Guidelines for CDBG-DR

- Funding cannot be used to relocate homes to a floodplain or flood-prone area or to pay off loans homeowners received through the U.S. Small Business Administration (SBA).

- Households that make more than 120 percent of the area’s median income, are in the flood zone and failed to maintain flood insurance at the time of the hurricane will not be eligible to receive funding to rehabilitate or rebuild their home.
  - However, these homeowners may be eligible for other forms of assistance such as buyouts, homeownership assistance and/or replacement housing located in less vulnerable areas.
Eligible Activities

CDBG-DR funding can be used to address long-term recovery needs related to:

- Housing
- Infrastructure
- Economic Revitalization
Eligible Activities: Housing

Funding must be used to primarily address unmet housing recovery needs.

- This can include:
  - Rehabilitating homes and rental units damaged by Hurricane Irma.
  - Rehabilitating homes not damaged by the disaster when the home is in the area impacted by Hurricane Irma and clear disaster-related impact can be demonstrated.
  - Constructing new homes or rental units to address disaster-related impacts.
  - Housing incentive payments to encourage relocation.
  - Relocation assistance.
  - Tenant-based rental assistance.
  - Property buyouts in high flood-risk areas.
  - Acquisition of property for other purposes (i.e. development of affordable housing).
Eligible Activities: Infrastructure

Funding can be used to rehabilitate, replace or relocate damaged public facilities, which can include:

- Roads
- Bridges
- Water treatment facilities
- Sewers
- Water lines
- Stormwater management systems
Eligible Activities: Economic Revitalization

Funding can be used to restore or improve the local economy through the attraction, retention and return of businesses and jobs, and must address economic impacts caused by the disaster. The prioritization of assistance to small businesses is encouraged.

- This can include:
  - Public services
  - Loans and grants to businesses
  - Working capital for businesses
  - Revolving loan programs
  - Job training
  - Improvements to commercial districts
  - Other efforts to attract and retain workers in devastated communities
Eligible Activities: Mitigation and Reimbursement

Preparedness and Mitigation
HUD encourages the state to incorporate preparedness and mitigation measures into CDBG-DR eligible programs and activities to help rebuild communities to be more resilient to withstanding future disasters. All mitigation measures must be incorporated into rebuilding and providing long-term recovery efforts for Hurricane Irma.

Reimbursement
Funding can be used to reimburse the state, local governments, public housing authorities and homeowners for disaster recovery-related costs that are incurred prior to an award of funding to the entity, for up to one year from the date of the event, if they are eligible CDBG-DR activities and meet program requirements related to environmental review, historic preservation and endangered species.
Duplication of Benefits

- CDBG-DR funding is intended to address long-term recovery needs that still remain after all other assistance has been exhausted.

- State and local governments must ensure that this funding is used to address gaps and does not duplicate the benefits of other federal assistance programs.

- A duplication occurs when a beneficiary receives assistance for a cumulative amount that exceeds the total need for a specific recovery purpose.
## Projected Timeline of Events

<table>
<thead>
<tr>
<th>Date</th>
<th>Action</th>
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<tr>
<td>September 2017</td>
<td>Hurricane Irma makes landfall in Florida; Congress appropriates $7.4 billion to support disaster recovery nationwide through the CDBG-DR program.</td>
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<td>November 2017</td>
<td>HUD announced Florida will receive approximately $616 million to support long-term recovery for Hurricane Irma.</td>
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<td>December 2017</td>
<td>DEO began data assessment of unmet needs.</td>
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<td>February 2018</td>
<td>HUD released guidance that must be followed by state and local governments to access the funding and described which counties will receive the majority (80 percent) of the funding.</td>
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<td>March 2018</td>
<td>Through meetings and webinars, DEO will work with communities to finalize assessment of unmet needs and determine how to best design programs to address those needs.</td>
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<td>April 2018</td>
<td>DEO posts a draft of the action plan on its website for 14-day public comment period.</td>
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<td>May 2018</td>
<td>DEO submits plan to HUD for approval no later than May 15; HUD has 45 days to approve or provide feedback.</td>
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<td>July 2018</td>
<td>DEO anticipates that HUD will approve action plan or provide feedback to the state on required revisions.</td>
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<td>August 2018</td>
<td>DEO anticipates receiving grant agreement from HUD, which will be expedited and returned to HUD for execution.</td>
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<td>Fall 2018</td>
<td>DEO will work with eligible entities to implement programs developed in action plan.</td>
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Unmet Needs Assessment

Estimated Storm Impact
– Funds Made Available

Unmet Needs
Action Plan: Program Design

• The action plan will include programs that specify how the money will be allocated and how communities can access these programs.

• Programs in the action plan should describe the connection between the identified unmet needs and the allocation of CDBG-DR resources.

• Programs should also demonstrate a proportionate allocation of resources relative to areas and categories (housing, economy, infrastructure) of greatest need.
Next Steps

• DEO will meet with each community HUD identified as Most Impacted and Distressed to:
  o Understand remaining unmet needs and priorities for redevelopment;
  o Gather feedback on how to design programs that meet community needs; and
  o Answer questions related to the funding and next steps.

• DEO will solicit feedback on unmet needs and priorities for redevelopment from other communities impacted by Hurricane Irma.

• DEO will conduct an additional webinar on the unmet needs data assessment and request feedback.

• DEO will publish the draft action plan on its website for a 14-day public comment period.

• DEO will finalize action plan and submit to HUD by May 15, 2018.
Contact

Thank You.

If you have questions or comments about this presentation or want to discuss a future project, please contact our office.

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