

# State Action Plan Summary

## Community Development Block Grant - Disaster Recovery

### Long-term Recovery Funding in Florida



The U.S. Department of Housing and Urban Development (HUD) announced that the state of Florida will receive \$616 million in funding to support long-term recovery efforts following Hurricane Irma through the Florida Department of Economic Opportunity's (DEO) Community Development Block Grant-Disaster Recovery (CDBG-DR) Program. This funding is designed to address needs that remain after other assistance has been exhausted, including federal assistance as well as private insurance. The state's action plan details how this funding will be allocated to address remaining unmet needs in Florida.

Funding Amount	Eligibility		
<p><b>\$492,737,600</b> (80 percent)</p> <p><i>Minimum that must be spent in HUD-identified "most impacted and distressed" areas.</i></p>	<ul style="list-style-type: none"> <li>Brevard County</li> <li>Broward County</li> <li>Collier County</li> <li>Duval County</li> <li>Lee County</li> </ul>	<ul style="list-style-type: none"> <li>Miami-Dade County</li> <li>Monroe County</li> <li>Orange County</li> <li>Polk County</li> <li>Volusia County</li> </ul>	<ul style="list-style-type: none"> <li>32068 (Clay County)</li> <li>32091 (Bradford County)</li> <li>32136 (Flagler County)</li> <li>34266 (DeSoto County)</li> </ul>
<p><b>\$123,184,000</b> (20 percent)</p> <p><i>Can be spent on state-identified "most impacted and distressed" areas that received a presidential disaster declaration for Hurricane Irma. To prioritize limited funding in areas with highest damage, DEO identified counties that received FEMA Individual Assistance (IA) and Public Assistance (PA) as the state's "most impacted and distressed" areas.</i></p>	<ul style="list-style-type: none"> <li>Alachua County</li> <li>Baker County</li> <li>Bradford County*</li> <li>Charlotte County</li> <li>Citrus County</li> <li>Clay County*</li> <li>Columbia County</li> <li>DeSoto County*</li> <li>Dixie County</li> <li>Flagler County*</li> <li>Gilchrist County</li> <li>Glades County</li> <li>Hamilton County</li> </ul>	<ul style="list-style-type: none"> <li>Hardee County</li> <li>Hendry County</li> <li>Hernando County</li> <li>Hillsborough County</li> <li>Indian River County</li> <li>Lafayette County</li> <li>Lake County</li> <li>Levy County</li> <li>Manatee County</li> <li>Marion County</li> <li>Martin County</li> <li>Nassau County</li> <li>Okeechobee County</li> </ul>	<ul style="list-style-type: none"> <li>Osceola County</li> <li>Palm Beach County</li> <li>Pasco County</li> <li>Pinellas County</li> <li>Putnam County</li> <li>Sarasota County</li> <li>Seminole County</li> <li>St. Johns County</li> <li>St. Lucie County</li> <li>Sumter County</li> <li>Suwannee County</li> <li>Union County</li> </ul>
<b>\$615,922,000</b>	<b>Total Allocation</b>		

\* Areas of the county not included in the HUD-identified zip code qualify as state-identified most impacted and distressed areas and will be eligible for 20 percent of funding from programs.

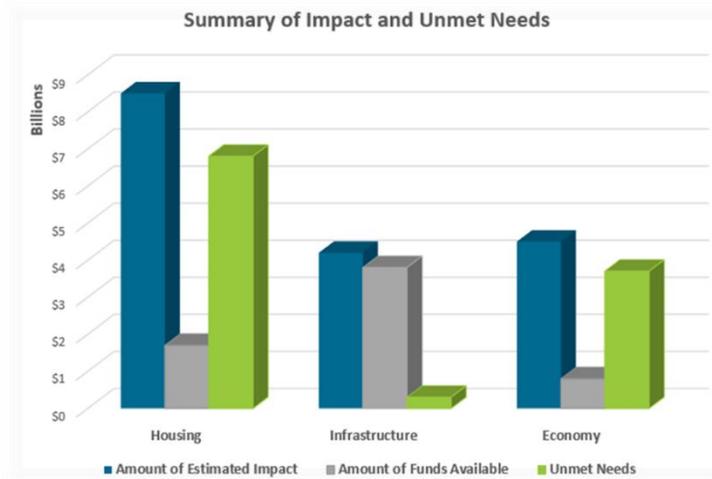
### Community Engagement

In early March 2018, DEO staff conducted in-person outreach to the 14 communities HUD identified as the most impacted and distressed areas. The objective of the meetings was to explain the purpose of CDBG-DR, the timeframe for funding availability and to gain a better understanding of the impacts caused by Hurricane Irma in the communities. In addition, DEO collected feedback on program design options and priorities in each community. After these meetings, DEO conducted a survey to collect more data on local impacts and program design preferences.

The information collected from the community outreach and the online survey helped inform the action plan and the overall program design. DEO is grateful for the feedback and insights from our community partners.

## Unmet Needs Assessment

DEO's assessment shows an unmet need from Hurricane Irma across Florida's housing, infrastructure and economic sectors. The housing sector has the most remaining unmet need (62.51 percent), followed by the economy (33.95 percent) and infrastructure (3.54 percent), indicating that any program focused on housing will have a high impact on overall recovery across the state.



Summary of Impact and Unmet Needs				
Summary of Impacts/Support	Housing	Infrastructure	Economy	Total
Amount of Estimated Impact	\$8,547,356,706	\$4,274,430,191	\$4,531,186,545	\$17,352,973,442
Amount of Funds Available	\$1,706,211,312	\$3,886,914,370	\$814,906,921	\$6,408,032,603
Unmet Needs	\$6,841,145,394	\$387,515,822	\$3,716,279,624	\$10,944,940,840
Percent of Total Unmet Needs	62.51%	3.54%	33.95%	100.00%

## Action Plan Budget

Below is a high-level summary of the action plan budget. For more information, please see pages 81-82 of the draft state action plan.

Program Budget			
Program	Total Budget	Min Set-Aside for Keys	Estimated LMI Benefit
<b>HOUSING</b>			
Housing Repair Program	\$273,329,800	\$50,000,000	100%
Workforce Affordable Rental New Construction Program: LIHTC	\$80,000,000	\$20,000,000	100%
Workforce Affordable Rental New Construction Program: Small Rental Developments	\$20,000,000	\$0	100%
Land Acquisition for Affordable Workforce Housing	\$20,000,000	\$10,000,000	100%
Voluntary Home Buyout Program	\$75,000,000	\$10,000,000	50%
<b>ECONOMIC REVITALIZATION</b>			
Recovery Workforce Training	\$20,000,000	\$0	100%
Small Business Recovery Forgivable Loan	\$60,000,000	\$0	100%
<b>PUBLIC SERVICES</b>			
Business Assistance to New Floridians from Puerto Rico	\$6,000,000	N/A	N/A
<b>INFRASTRUCTURE</b>			
Infrastructure Repair and Mitigation Program	Will be included with next allocation*	N/A	N/A
<b>STATE AND LOCAL ADMINISTRATION</b>			
Administration (5%)	\$30,796,100	N/A	N/A
Planning (5%)	\$30,796,100	N/A	N/A
<b>TOTAL</b>	<b>\$615,922,000</b>	<b>\$90,000,000</b>	

## **Program Details**

### Housing Repair Program

The Housing Repair Program will rehabilitate or replace single family and rental housing for low- and moderate-income families impacted by Hurricane Irma. DEO will manage and complete the construction on behalf of eligible applicants. Through a team of agency and consultant support, the state will work with a pool of qualified contractors assigned to repair, reconstruct or replace damaged properties. Applicants will be assigned a contractor and will be required to enter into agreements with the state setting forth the terms and conditions of the program. DEO proposes the following housing assistance activities under this program:

- Repairs to, reconstruction or replacement of housing units damaged by Hurricane Irma, which may include bringing the home into code compliance and mitigation against future storm impacts, including elevation.
- The completion of work to homes that have been partially repaired.
- Repairs to, or replacement of, manufactured homes impacted by Hurricane Irma.
- Replacement of housing units that were included in the Home Buyout Program.
- Temporary housing assistance based on individual household needs and their participation in the Housing Repair Program.

### Workforce Affordable Rental New Construction

The Workforce Affordable Rental New Construction Program will facilitate the creation of quality, resilient affordable housing units to help address the shortage of housing caused by the storms in the most impacted areas of the state. DEO will work with the Florida Housing Finance Corporation (FHFC) to leverage CDBG-DR funds with low-income housing tax credits, with or without tax-exempt bond financing for larger multi-family developments as well as use stand-alone CDBG-DR funds as zero-interest loans to create smaller, multi-family developments. Funds will be awarded through a competitive process to qualified developers to support new construction and may include re-development of uninhabitable dwellings.

### Land Acquisition for Affordable Workforce Housing

DEO will manage a program that will provide funding to purchase land for the development of affordable housing. This program will target areas of the state where scarcity of land increases the cost and makes it difficult to develop properties that can be rented at an affordable rate for the community's workforce.

### Voluntary Home Buyout Program

DEO will create a voluntary program to encourage risk reduction through the voluntary purchase of residential property in high flood-risk areas. The Voluntary Home Buyout Program will be a state-managed buyout program that leverages FEMA Hazard Mitigation Grant Program (HMGP) funding, where possible. Counties that are interested in participating will have two potential funding options for pursuing home buyouts:

- Leverage CDBG-DR funding as match for projects that are also eligible for the HMGP.
- Use stand-alone CDBG-DR funds, located in low- and moderate-income areas, to buyout residential areas in support of permanent open space, supporting green infrastructure or other floodplain management systems.

### Recovery Workforce Training

DEO, through its Division of Workforce Services, will utilize existing programs to bolster workforce recovery training throughout the state. DEO's Recovery Workforce Training Program will be focused on growing the workforce needed to support long-term recovery jobs, primarily in the housing construction field.

### Business Recovery Grant Program

DEO will create a grant program for eligible business owners who are seeking reimbursement for the cost of replacing equipment and inventory damaged by Hurricane Irma. The repayment of Small Business Administration (SBA) loans is not allowed under federal guidance for this funding and documentation of impacts from Hurricane Irma will be required. Additional guidance on the application process, eligibility and program management will be defined after approval of this action plan, and state guidance is issued on this program.

### Business Assistance to New Floridians from Puerto Rico

Hurricane Maria left devastating impacts on the island communities of Puerto Rico, forcing many families to flee to other parts of the United States seeking shelter and new opportunities. To ensure that there are resources to support these new Floridians, DEO will implement a public assistance program for new businesses and entrepreneurs who have migrated from Puerto Rico. This program may include:

- Business plan guidance,
- Information about specific regional markets,
- Accounting and legal assistance,
- Licensing and permitting guidance, along with
- Seminars and other forms of assistance.

### Infrastructure Repair and Mitigation Program

The Federal Register Notice requires CDBG-DR recipients to consider housing needs first. DEO will focus the original CDBG-DR allocation of \$616 million on addressing remaining housing and economic development unmet needs. HUD has announced that Florida will receive an additional allocation of \$791 million and it is anticipated that a portion of this funding will go to the Infrastructure Repair and Mitigation Program. Additional guidance will be released from HUD in the federal register on how this funding can be used by states.

For more information, visit [www.floridajobs.org/CDBG-DR](http://www.floridajobs.org/CDBG-DR).