DEPARTMENT OF ECONOMIC OPPORTUNITY Reemployment Assistance Appeals THE CALDWELL BUILDING 107 EAST MADISON STREET TALLAHASSEE FL 32399-4143

PETITIONER:

Employer Account No. - 3022681 CRABTREE LAW GROUP PA ATTN: R R CRABTREE 8777 SAN JOSE BLVD BUILDING A JACKSONVILLE FL 32217-4213

PROTEST OF LIABILITY DOCKET NO. 2012-111420R

RESPONDENT:

State of Florida
DEPARTMENT OF ECONOMIC
OPPORTUNITY
c/o Department of Revenue

<u>ORDER</u>

This matter comes before me for final Department Order.

Having fully considered the Special Deputy's Recommended Order and the record of the case and in the absence of any exceptions to the Recommended Order, I adopt the Findings of Fact and Conclusions of Law as set forth therein. A copy of the Recommended Order is attached and incorporated in this Final Order.

In consideration thereof, it is ORDERED that the determination dated October 9, 2012, is AFFIRMED.

JUDICIAL REVIEW

Any request for judicial review must be initiated within 30 days of the date the Order was filed. Judicial review is commenced by filing one copy of a *Notice of Appeal* with the DEPARTMENT OF ECONOMIC OPPORTUNITY at the address shown at the top of this Order and a second copy, with filing fees prescribed by law, with the appropriate District Court of Appeal. It is the responsibility of the party appealing to the Court to prepare a transcript of the record. If no court reporter was at the hearing, the transcript must be prepared from a copy of the Special Deputy's hearing recording, which may be requested from the Office of Appeals.

Cualquier solicitud para revisión judicial debe ser iniciada dentro de los 30 días a partir de la fecha en que la Orden fue registrada. La revisión judicial se comienza al registrar una copia de un *Aviso de Apelación* con la Agencia para la Innovación de la Fuerza Laboral [DEPARTMENT OF ECONOMIC OPPORTUNITY] en la dirección que aparece en la parte superior de este Orden y una segunda copia, con los honorarios de registro prescritos por la ley, con el Tribunal Distrital de Apelaciones pertinente. Es la responsabilidad de la parte apelando al tribunal la de preparar una transcripción del registro. Si en la audiencia no se encontraba ningún estenógrafo registrado en los tribunales, la transcripción debe ser preparada de una copia de la grabación de la audiencia del Delegado Especial [Special Deputy], la cual puede ser solicitada de la Oficina de Apelaciones.

Nenpôt demann pou yon revizyon jiridik fêt pou l kômanse lan yon peryòd 30 jou apati de dat ke Lòd la te depoze a. Revizyon jiridik la kômanse avêk depo yon kopi yon *Avi Dapêl* ki voye bay DEPARTMENT OF ECONOMIC OPPORTUNITY lan nan adrès ki parêt pi wo a, lan têt *Lòd* sa a e yon dezyèm kopi, avêk frè depo ki preskri pa lalwa, bay Kou Dapêl Distrik apwopriye a. Se responsabilite pati k ap prezante apêl la bay Tribinal la pou l prepare yon kopi dosye a. Si pa te gen yon stenograf lan seyans lan, kopi a fêt pou l prepare apati de kopi anrejistreman seyans lan ke Adjwen Spesyal la te fè a, e ke w ka mande Biwo Dapèl la voye pou ou.

DONE and ORDERED at Tallahassee, Florida, this _____ day of April, 2013.



Altemese Smith,
Bureau Chief,
Reemployment Assistance Services
DEPARTMENT OF ECONOMIC OPPORTUNITY

FILED ON THIS DATE PURSUANT TO § 120.52, FLORIDA STATUTES, WITH THE DESIGNATED DEPARTMENT CLERK, RECEIPT OF WHICH IS HEREBY ACKNOWLEDGED.

Shiner D. Bains	
DEPUTY CLERK	DATE

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that true and correct copies of the foregoing Final Order have been furnished to the persons listed below in the manner described, on the _____ day of April, 2013.

Shinum D. Barris

SHANEDRA Y. BARNES, Special Deputy Clerk DEPARTMENT OF ECONOMIC OPPORTUNITY Reemployment Assistance Appeals 107 EAST MADISON STREET TALLAHASSEE FL 32399-4143 By U.S. Mail:

CRABTREE LAW GROUP PA ATTN: R R CRABTREE 8777 SAN JOSE BLVD BUILDING A JACKSONVILLE FL 32217-4213

DEPARTMENT OF REVENUE ATTN: PATRICIA ELKINS - CCOC #1-4866 5050 WEST TENNESSEE STREET TALLAHASSEE FL 32399

FLORIDA DEPARTMENT OF REVENUE ATTN: DIANNE AYERS P O BOX 6417 TALLAHASSEE FL 32314-6417

State of Florida
DEPARTMENT OF ECONOMIC OPPORTUNITY
c/o Department of Revenue

DEPARTMENT OF ECONOMIC OPPORTUNITY Reemployment Assistance Appeals

MSC 347 CALDWELL BUILDING 107 EAST MADISON STREET TALLAHASSEE FL 32399-4143

PETITIONER:

Employer Account No. - 3022681 CRABTREE LAW GROUP PA ATTN: R R CRABTREE 8777 SAN JOSE BLVD BUILDING A JACKSONVILLE FL 32217-4213

PROTEST OF LIABILITY DOCKET NO. 2012-111420R

RESPONDENT:

State of Florida
DEPARTMENT OF ECONOMIC
OPPORTUNITY
c/o Department of Revenue

RECOMMENDED ORDER OF SPECIAL DEPUTY

TO: SECRETARY.

Bureau Chief,

Reemployment Assistance Services

DEPARTMENT OF ECONOMIC OPPORTUNITY

This matter comes before the undersigned Special Deputy pursuant to the Petitioner's protest of the Respondent's determination dated October 9, 2012.

After due notice to the parties, a telephone hearing was held on February 20, 2013. The Petitioner, represented by its president, appeared and testified. The Respondent, represented by a Department of Revenue Tax Auditor III, appeared and testified.

The record of the case, including the recording of the hearing and any exhibits submitted in evidence, is herewith transmitted. Proposed Findings of Fact and Conclusions of Law were not received.

Issue:

Whether the Petitioner's tax rates were properly computed, pursuant to Section 443.131, Florida Statutes; Rules 73B-10.026; 10.031, Florida Administrative Code.

Whether the Petitioner's liability for reemployment assistance contributions was properly determined pursuant to Sections 443.1215, 1216, 1217; 443.131, Florida Statutes.

Findings of Fact:

1. Crabtree & Fallar, P.A. was a Florida Corporation which established liability for payment of unemployment tax to Florida in 1997. Crabtree & Fallar, P.A. operated a law practice specializing in real estate. R. R. Crabtree owned 70% of the stock and was president and director of the corporation. Scott Fallar owned 30% of the stock.

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2. Due to the depressed real estate market it was determined in 2011 that the business could not support both R. R. Crabtree and Scott Fallar. R. R. Crabtree purchased the stock from Scott Fallar and purchased the assets of the business. Scott Fallar left to work for a title company.

- 3. R. R. Crabtree formed the Petitioner, Crabtree Law Group, P.A. effective April 18, 2011, for the purpose of operating the law practice. R. R. Crabtree is 100% owner of the stock of the Petitioner and is the Petitioner's president.
- 4. Crabtree & Fallar, P.A. notified the Department of Revenue that it had ceased operations effective April 15, 2011.
- 5. The Petitioner submitted an *Application to Collect and/or Report Tax in Florida* to register for payment of unemployment tax. The Petitioner did not disclose on the Application that the Petitioner had purchased the trade or business of Crabtree & Fallar, P.A. As a result the Department of Revenue assigned the initial tax rate of .0270, the tax rate that is assigned to all new businesses, to the Petitioner.
- 6. The 2011 unemployment tax rate of Crabtree & Fallar, P.A. was .0540. Crabtree & Fallar, P.A. submitted its first quarter 2011 tax report, to report wages paid from January 1, 2001, through March 31, 2011, and its second quarter 2011 tax report, to report wages paid between April 1, 2011, and April 15, 2011. The Petitioner submitted its tax report to report wages paid by the Petitioner during the second quarter 2011.
- 7. The Department of Revenue has a computer program that identifies employees by social security number that have been transferred from one employer to another based on the tax reports filed by the employers. The computer program identified that the entire workforce of Crabtree & Fallar, P.A., with the exception of Scott Fallar, was transferred to the Petitioner. Further investigation revealed that R. R. Crabtree was an officer of both Crabtree & Fallar, P.A. and of the Petitioner.
- 8. By determination mailed on or before October 9, 2012, the Department of Revenue notified the Petitioner that since it appeared that the Petitioner had acquired the workforce of Crabtree & Fallar, P.A. on or about April 18, 2011, and since it appeared that at the time of the transfer there was common ownership, management, or control between the Petitioner and Crabtree & Fallar, P.A., the unemployment experience of Crabtree & Fallar, P.A. was transferred to the Petitioner resulting in a tax rate increase from .0270 to .0540. The Petitioner filed a timely protest by mail postmarked October 10, 2012.

Conclusions of Law:

- 9. Section 443.131(3), Florida Statutes, provides:
 - (g) Transfer of unemployment experience upon transfer or acquisition of a business.--Notwithstanding any other provision of law, upon transfer or acquisition of a business, the following conditions apply to the assignment of rates and to transfers of unemployment experience:
 - 1.a. If an employer transfers its trade or business, or a portion thereof, to another employer and, at the time of the transfer, there is any common ownership, management, or control of the two employers, the unemployment experience attributable to the transferred trade or business shall be transferred to the employer to whom the business is so transferred. The rates of both employers shall be recalculated and made effective as of the beginning of the calendar quarter immediately following the date of the transfer of the trade or business unless the transfer occurred on the first day of a calendar quarter, in which case the rate shall be recalculated as of that date.
- 10. Section 443.131(3)(g)7.b., Florida Statutes, provides that "trade or business" includes the employer's workforce.

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11. Rule 73B-10.031(3), Florida Administrative Code, provides in pertinent part that for the purpose of implementing Section 443.131(3)(g), F.S.:

- (a) The term "ownership" means any proprietary interest in a business, including, but not limited to, shares of stock in a corporation, partnership interest in a partnership or membership interest in a Limited Liability Company (LLC).
- (b) "Common ownership" exists when a person has ownership in two or more businesses.
- (c) A person in "management" includes any officer or director of a corporation, owner of a sole proprietorship, partner in a partnership, manager of an LLC, or person with the ability to direct the activities of an employing unit, either individually or in concert with others.
- (d) "Common management" exists when a person concurrently occupies management positions in two or more businesses.
- (e) A person in "control" of a business includes any officer or director of a corporation, owner of a sole proprietorship, partner in a partnership, manager of an LLC, or other person with the ability, directly or indirectly, individually or in concert with others, to influence or direct management, activities or policies of the business through ownership of stock, voting rights, contract, or other means. Control exists when an employee leasing company dictates or specifies the businesses with which a client company must contract.
- (f) "Common control" exists when a person or group of persons has control of two or more businesses.
- (g) The phrase "transfer or acquisition" encompasses any and all types of transfers and acquisitions including, but not limited to, assignments, changes in legal identity or form, consolidations, conveyances, mergers, name changes, purchase and sale agreements, reorganizations, stock transfers and successions.
- (h) The phrase "trade or business or a portion thereof" includes but is not limited to assets, customers, management, organization and workforce.
- (i) For the purpose of determining issues relating to the transfer of employment records upon transfer or acquisition of a business, the term "person" has the meaning set forth in Section 7701(a)(1) of the Internal Revenue Code.
- 12. The evidence presented in this case reveals that the Petitioner acquired the trade or business of Crabtree & Fallar, P.A., including the workforce, and that at the time of the transfer R. R. Crabtree was an owner and an officer of both corporations. Since there was common ownership management and control the law requires that the unemployment experience attributable to Crabtree & Fallar, P.A. be transferred to the Petitioner.

Recommendation: It is recommended that the determination dated October 9, 2012, be AFFIRMED. Respectfully submitted on February 25, 2013.



R. O. SMITH, Special Deputy Office of Appeals

A party aggrieved by the *Recommended Order* may file written exceptions to the Director at the address shown above within fifteen days of the mailing date of the *Recommended Order*. Any opposing party may file counter exceptions within ten days of the mailing of the original exceptions. A brief in opposition to counter exceptions may be filed within ten days of the mailing of the counter exceptions. Any party initiating such correspondence must send a copy of the correspondence to each party of record and indicate that copies were sent.

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Una parte que se vea perjudicada por la *Orden Recomendada* puede registrar excepciones por escrito al Director Designado en la dirección que aparece arriba dentro de quince días a partir de la fecha del envío por correo de la *Orden Recomendada*. Cualquier contraparte puede registrar contra-excepciones dentro de los diez días a partir de la fecha de envió por correo de las excepciones originales. Un sumario en oposición a contra-excepciones puede ser registrado dentro de los diez días a partir de la fecha de envío por correo de las contra-excepciones. Cualquier parte que dé inicio a tal correspondencia debe enviarle una copia de tal correspondencia a cada parte contenida en el registro y señalar que copias fueron remitidas.

Yon pati ke *Lòd Rekòmande* a afekte ka prezante de eksklizyon alekri bay Direktè Adjwen an lan adrès ki parèt anlè a lan yon peryòd kenz jou apati de dat ke *Lòd Rekòmande* a te poste a. Nenpòt pati ki fè opozisyon ka prezante objeksyon a eksklizyon yo lan yon peryòd dis jou apati de lè ke objeksyon a eksklizyon orijinal yo te poste. Yon dosye ki prezante ann opozisyon a objeksyon a eksklizyon yo, ka prezante lan yon peryòd dis jou apati de dat ke objeksyon a eksklizyon yo te poste. Nenpòt pati ki angaje yon korespondans konsa dwe voye yon kopi kourye a bay chak pati ki enplike lan dosye a e endike ke yo te voye kopi yo.

SHANEDRA Y. BARNES, Special Deputy Clerk

Date Mailed: February 25, 2013

Copies mailed to: Petitioner Respondent

> DEPARTMENT OF REVENUE ATTN: PATRICIA ELKINS - CCOC #1-4866 5050 WEST TENNESSEE STREET TALLAHASSEE FL 32399

FLORIDA DEPARTMENT OF REVENUE ATTN: DIANNE AYERS P O BOX 6417 TALLAHASSEE FL 32314-6417